### COUNCIL OF THE COUNTY OF MAUI

# POLICY AND INTERGOVERNMENTAL AFFAIRS COMMITTEE

August 25, 2015	Committee	
_	Report No.	

Honorable Chair and Members of the County Council County of Maui Wailuku, Maui, Hawaii

Chair and Members:

Your Policy and Intergovernmental Affairs Committee, having met on June 29, 2015, and July 20, 2015, makes reference to County Communication 15-183, from the Director of Finance, transmitting a proposed bill entitled "A BILL FOR AN ORDINANCE AUTHORIZING THE TO ENTER INTO AN THE COUNTY OF MAUI MAYOR OF **AGREEMENT** EMPLOYEES' WITH THE INTERGOVERNMENTAL RETIREMENT SYSTEM OF THE STATE OF HAWAII RELATING TO THE ACQUISITION OF A GOVERNMENTAL ACCOUNTING STANDARDS BOARD STATEMENT NO. 68 REPORT."

The purpose of the proposed bill is to authorize the Mayor to enter into an intergovernmental agreement with the State of Hawaii Employees' Retirement System ("ERS") to obtain a Governmental Accounting Standards Board Statement 68 ("GASB 68") "Accounting and Financial Reporting for Pensions" report from its actuary, at an estimated cost of \$1,500.

At the request of the Chair of your Committee, the Department of the Corporation Counsel transmitted a revised proposed bill, approved as to form and legality, incorporating nonsubstantive revisions.

Your Committee notes the Governmental Accounting Standards Board establishes standards for accounting and financial reporting by state and local governments, and GASB 68 is a provision that requires additional reporting on employee pensions.

Your Committee further notes, pursuant to Section 9-13 of the Revised Charter of the County of Maui (1983), as amended, annual

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independent audits of County financial statements are conducted. The audits are referred to as Comprehensive Annual Financial Report ("CAFR") audits.

The Deputy Director of Finance stated GASB 68 requires the County to disclose additional information relating to employee pensions than has been previously included in the CAFRs, and said the report is needed to obtain the additional pension information.

Your Committee notes the GASB 68 requirements will result in the CAFRs reflecting County unfunded liabilities relating to employee pensions more accurately.

Your Committee voted 6-0 to recommend passage of the revised proposed bill on first reading and filing of the communication. Committee Vice-Chair Couch and members Baisa, Carroll, Cochran, Crivello, and White voted "aye." Committee Chair Victorino and members Guzman and Hokama were excused.

Your Policy and Intergovernmental Affairs Committee RECOMMENDS the following:

- \_\_\_\_ (2015), as revised herein and attached 1. That Bill hereto, entitled "A BILL FOR AN ORDINANCE AUTHORIZING THE MAYOR OF THE COUNTY OF MAUI TO ENTER INTO INTERGOVERNMENTAL AGREEMENT WITH EMPLOYEES' RETIREMENT SYSTEM OF THE STATE OF HAWAII RELATING TO THE ACQUISITION OF STANDARDS **BOARD** GOVERNMENTAL ACCOUNTING STATEMENT NO. 68 REPORT," be PASSED ON FIRST READING and be ORDERED TO PRINT; and
- 2. That County Communication 15-183 be FILED.

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This report is submitted in accordance with Rule 8 of the Rules of the Council.

MICHAEL P. VICTORINO, Chair

pia:cr:15047aa:kcw

ORDINANCE NO.		
BILL NO	(2015)	

A BILL FOR AN ORDINANCE AUTHORIZING THE MAYOR OF THE COUNTY OF MAUI TO ENTER INTO AN INTERGOVERNMENTAL AGREEMENT WITH THE EMPLOYEES' RETIREMENT SYSTEM OF THE STATE OF HAWAII RELATING TO THE ACQUISITION OF A GOVERNMENTAL ACCOUNTING STANDARDS BOARD STATEMENT NO. 68 REPORT

### BE IT ORDAINED BY THE PEOPLE OF THE COUNTY OF MAUI:

SECTION 1. <u>Purpose</u>. The Employees' Retirement System of the State of Hawaii ("ERS") has been requested by various governmental employers, including the County of Maui, to obtain from its actuary a Governmental Accounting Standards Board Statement No. 68 Report ("GASB 68"), on their behalves. ERS is willing to obtain the GASB 68 Report provided at least nine requesting employers agree to share the cost, in which event the cost to the County is anticipated to be \$1,500. However, if fewer than nine employers request the GASB 68, the requesting employers will share equally the cost of \$13,500 charged by the actuary. The terms of the intergovernmental agreement are set forth in the Memorandum of Understanding ("MOU"), attached hereto and incorporated herein as Exhibit "1".

SECTION 2. <u>Council Authorization</u>. Pursuant to Section 2.20.020, Maui County Code, the Council of the County of Maui hereby authorizes the Mayor to enter into an intergovernmental agreement, which would include the execution of the MOU, all other necessary documents between the State of Hawaii and the County of Maui relating to the MOU, and any amendments thereto.

SECTION 3. <u>Effective date</u>. This ordinance shall take effect upon its approval.

APPROVED AS TO FORM AND LEGALITY:

Department of the Corporation Counsel County of Maui

pia:kcw:047abill01

## MEMORANDUM OF UNDERSTANDING

This M	emorandum of Understanding ("MOU") is effective the day of
	2015, by and between the EMPLOYEES' RETIREMENT SYSTEM OF
THE STATE (	OF HAWAII ("ERS") and
COUN	TY OF MAUI
200 So	uth High Street, Kalani O Maui Bldg., 2 <sup>nd</sup> Floor, Wailuku, HI 96793
V	("Employer").
	RECITALS
requirements un "Accounting an	assistance from the ERS in obtaining actuarial information to meet reporting order Governmental Accounting Standards Board (GASB) Statement No. 68, and Financial Reporting for Pensions" the employers' financial statements for ending June 30, 2015 (FYE 2015):
ii. iii. iv.	State of Hawaii; City and County of Honolulu; County of Maui; County of Kauai; County of Hawaii;
vi. vii. viii. ix.	Board of Water Supply, City and County of Honolulu; Department of Water Supply, County of Hawaii; Department of Water, County of Kauai; Honolulu Authority for Rapid Transportation; and University of Hawaii.
	The ERS is willing to obtain the information ("GASB 68 Report") for the the ERS's actuary, Gabriel, Roeder, Smith & Company ("GRS");
per participating	GRS is willing to provide GASB 68 Reports to the employers for \$1,500.00 g employer, provided that (1) at least nine of the ten employers obtain their or from GRS and (2) GRS is able to bill the ERS for all of the GASB 68

D. Because of concerns arising from federal tax-qualification requirements applicable to the ERS, the ERS is unable to advance the fees for the GASB 68 Reports.

Maui County Hawaii County Honolulu BWS Hawaii Dept. of Water Supply University of Hawaii

Reports.

- E. GRS has agreed that it will not require the ERS to pay for the GASB 68 Report(s) until the ERS has received payment from the employers who receive a GASB 68 Report from GRS.
- F. The purpose of this MOU is to provide for payment by the Employer for the GASB 68 Report provided to it by GRS.

### **TERMS AND CONDITIONS**

- 1. Upon execution of this MOU, the ERS will request GRS to prepare a GASB 68 Report for Employer as provided in the letter attached to this MOU as Exhibit "A" and incorporated herein by reference.
- 2. The cost to Employer for the GASB 68 Report will be \$1,500.00; provided that at least nine of the employers enter into a MOU with the ERS to obtain their GASB 68 Report from GRS through the ERS. If fewer than nine of the employers enter into an MOU with the ERS to obtain their GASB 68 report from GRS through the ERS, the cost to Employer for the GASB 68 Report will be equal to: \$13,500/number of participating employers. In addition, if Employer requests additional services or information beyond what GRS understands to be customary or reasonable for a GASB 68 Report, the cost for the Employer may be higher.
- 3. Upon execution of this MOU, Employer will pay ERS \$1,500.00 for remittance to GRS for the GASB 68 Report. If fewer than nine employers enter into an MOU with the ERS to obtain their GASB 68 report from GRS through the ERS, the ERS will bill Employer for the difference between \$1,500.00 and the cost of the GASB 68 Report as determined pursuant to paragraph 2 (the "additional cost"). The ERS will bill Employer for any additional services or information requested by Employer after the ERS receives the bill from GRS for such additional services or information. Employer will pay ERS within thirty days from receipt of the bill from the ERS for any additional cost or for any additional services or information. Upon receipt of payment from Employer, the ERS will promptly remit the payment to GRS.
- 4. This MOU may be amended or modified only by a written agreement signed by both parties.

below. EMPLOYEES' RETIREMENT SYSTEM EMPLOYER: COUNTY OF MAUI OF THE STATE OF HAWAII By\_\_\_\_\_\_By:\_\_\_\_\_\_Alan M. Arakawa Mayor DATE: DATE: \_\_\_\_\_ Danilo F. Agsalog Director of Finance DATE: APPROVED AS TO FORM: APPROVED AS TO FORM: Deputy Attorney General State of Hawaii

IN WITNESS WHEREOF, the parties have executed this MOU as of the last date written

5605 N. MacArthur Blvd. Suite 870 Irving, TX 75038-2631 469,524,0000 phone 469,524,0003 fax www.gabrielroeder.com

April 9, 2015

Ms. Kanoe Margol Interim Executive Director Employees' Retirement System of the State of Hawaii 201 Merchant Street, Suite 1400 Honolulu, Hawaii 96813

Re:

Proposed Scope of Work and Fees for Providing Required Actuarial Information Needed for Implementing GASB 68 for Fiscal Year 2015

### Dear Kanoe:

As you are aware, the current actuarial consulting services contract between the Employees' Retirement System of the State of Hawaii (ERS) and Gabriel, Roeder, Smith & Company (GRS) did not include work performed in providing information in connection with the Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions". This proposal outlines the deliverables and services GRS will provide to assist ERS in providing this information that your participating employers will need to conform to the requirements of the new standards and the fees to do so.

### Scope of Work

The scope of work outlined in this letter pertains to information (to be prepared by GRS) necessary for the employers' financial statements for the fiscal year ending June 30, 2015. This information is based on our understanding of the disclosure requirements of GASB # 68.

Please note that there are several items that the employers will need for their financial statements that ERS has already prepared for its own financial statements. These items are shown below:

- 1. Plan Description
- 2. Description of Benefits
- 3. Description of Contribution Requirements
- 4. Actuarial Assumptions used to Determine Net Pension Liability (NPL)
- 5. Determination of the long-term expected rate of return
- 6. Discount Rate
- 7. Pension Plan's Fiduciary Net Position
- 8. Plan's Fiduciary Net Position as percentage of total pension liability

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In addition to these items there is additional information that each employer will need that is applicable only to that employer. In accordance with GASB #67, ERS was provided its disclosure requirements for the entire plan. For cost-sharing plans, these items are allocated to each participating employer based on their proportionate share of the contribution effort. This is further complicated by the fact that the employers contribute different contribution rates based on whether an employee is classified as Police and Fire versus All Other employees.

GRS will prepare a single report that contains the following information for each individual employer that elects to be part of this arrangement:

- 1. Proportionate Share of NPL, covered payroll, and proportionate share of NPL as % of covered payroll
- 2. Proportionate Share of Pension Expense
- Proportionate Share of NPL measured at +1% and -1% of the discount rate used to measure the NPL in Item 1
- 4. Proportionate Share of Deferred Outflows of Resources and Deferred Inflows of Resources by source
- Proportionate Share of Deferred Outflows and of Resources and Deferred Inflows of Resources that will be recognized in the Pension Expense each of the next five years and in aggregate thereafter

The Required Supplementary Information under GASB #68 requires a 10-year schedule of the employer's proportionate share of the NPL, and the Plan's fiduciary net position as a percentage of the total pension liability. As allowed by GASB #68, it is assumed that this schedule will be built on a prospective basis only. It is also assumed that the employer will be responsible for preparing these schedules based on the information provided by ERS and in the GASB #68 report.

We will provide a single GASB No. 68 report (containing the information described above for each employer), which will provide the information required by the employers for their financial statements for the period ending June 30, 2015. This will include the calculation of all deferred inflows and outflows as well as keeping track of the amortization schedule in future years. This will be handled for each employer. We will also provide in excel format the information for inclusion in each participating employers' financial statements.

### Fees

The proposed fixed fee for providing the GASB #68 information, as described above, is \$1,500 per employer/component unit). This is based on the assumption that at least nine employers/component units will participate. If fewer than nine employers elect to have GRS provide them with their GASB #68 information, then the fee will be \$13,500 divided by the number of electing employers.

The above fees include all work with the Plan's Auditor in providing audited information to participating employers. It also includes a reasonable amount of time that may be requested by the auditor's of individual employers. However, requests from auditors that are deemed to be uncustomary or excessive will be billed separately. The above fees will be invoiced to ERS upon completion of the GASB # 68 information.

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It is our understanding that the ERS does not believe it can pay for the GASB No. 68 information for the employers. However, because we already have a contract with ERS and not with the participating employers it would be beneficial to GRS that we be allowed to bill the ERS for the GASB #68 services, have ERS invoice the individual employers and when ERS is paid by the employers ERS would then pay GRS. We acknowledge that ERS will not pay GRS until they have been reimbursed by the employers. If separate employer contracts are required, the fee could increase.

Please call one of us if you or any board members have questions about this proposal.

Respectfully submitted, Gabriel, Roeder, Smith & Company

Joseph P. Newton, FSA, MAAA, EA

Senior Consultant

Lewis Ward Consultant

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